

# Establishing Parentage for Surrogacy Babies Across Canada

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## Parentage Declaration

- Legal process by which the Intended Parents are recognized as the only legal parents of the child born via surrogacy
- Different from adoption process different tests
  - Less costly
  - Less time (days or weeks vs. months)
  - No home assessments etc.
- Differences in process between the Provinces of Canada (substantial inter-State differences in the USA)
- All Canadian provinces are now "same sex friendly" in practice
- Information in this presentation is current to January, 2022



### British Columbia

• *Family Law Act*, SBC 2011, c. 25

Court Order Required?

No

Administration process available if criteria in legislation are met

Genetic Link to one IP Required?

No

Requirements (s. 29):

- 1. Child must be conceived through ART (no sexual intercourse)
- 2. Written surrogacy agreement prior to conception stating
  - a) Surrogate will be Birth Mother
  - b) Surrogate will surrender Child to IPs
  - c) IPs will be the Child's parents
- 3. Surrogate provides written consent to surrender Child after Birth
- 4. IPs take the Child into their care

Donor Parentage Not Presumed:

s. 24

## British Columbia (Cont'd)

Waiting Period for Surrogate Consent: No

#### DNA Test required?

- If s. 29 criteria are all met, judicial scrutiny is dispensed with
- However, Ministry of Attorney General position is that they will only register names listed as IPs on the Surrogacy Contract (must match exactly)
- s. 31 may be used to override Ministry position on registration but this has not yet been tested

No

- s. 20(1) refers to up to two parents on the Birth Certificate although in practice it is possible to put more
- Specialized Registration of Birth form for Assisted Reproduction
- Usually Birth Certificates obtained within 2 weeks
- No difference for traditional surrogacies

## Alberta

Family Law Act, SA 2003, c. F-4.5 (s.8.2)

Court Order Required? Yes

**Genetic Link to one IP Required?** Yes (if donated embryos must adopt)

**Requirements (s. 8.2):** Child must be conceived through ART (no sexual intercourse)

Genetic link to one IP

**Donor Parentage Not Presumed:** s. 7(4)

**Time limit to bring Application:** s. 8.2(4) 30 days from Birth

Waiting Period for Surrogate Consent: No

**DNA Tests required?** No



## Alberta (Cont'd)

- Process is fast, usually have Court Order within 2-4 business days of Birth
- Assigned Judges (by order of Chief Justice) has streamlined process
- IPs usually on Birth Certificated within about 2 weeks
- Initial Birth Registration completed with Surrogate as woman who gave birth and genetic father this is replaced by Court Order <u>before</u> the Birth Certificate is issued
- Surrogate never appears on the Birth Certificate and Vital Statistics destroys the first Registration of Live
  Birth naming the Surrogate
- No difference with traditional surrogacies (as long as no sexual intercourse)
- Flexible if there is a reason to name only one IP on the Birth Certificate or to keep the Surrogate on the Birth Certificate for purposes of foreign law, the Courts will permit

### Saskatchewan

Children's Law Act, SS 2020, c. 2 (March, 2011)

Court Order Required? Yes

**Genetic Link to one IP Required?** No

Requirements (s. 62(2)): 1. Surrogacy agreement must be pre-conception

2. Each party must receive independent legal advice before entering

into Surrogacy Agreement

3. Surrogacy Agreement must meet prescribed regulations

4. Child must be conceived via method other than sexual intercourse

**Donor Parentage Not Presumed:** s. 57(1)

**Time limit to bring Application:** 90 days from Birth

Waiting Period for Surrogate Consent: Child must be at least 4 days old

**DNA Tests required?** No

## Saskatchewan (Cont'd)

- Declarations are available in traditional surrogacies
- Surrogate is list as "mother" on an initial Birth Certificate together with both IPs
  - Vital Statistics Act defines mother as "person who gave Birth"
- Court application proceeds to remove the Surrogate
- Total process is 2 weeks

### Manitoba

• Family Maintenance Act, CCSM c. F20 (December, 2021)

**Court Order Required?** 

Genetic Link to one IP Required?

Requirements (s. 24):

Yes

No

- 1. Surrogacy Agreement must be pre-conception
- 2. Must be assisted reproduction (no sexual intercourse)
- 3. Surrogacy Agreement must say
  - a) Surrogate will be birth parent
  - b) Surrogate agrees not to be a parent and IPs will be parents
- 4. Each party must receive independent legal advice before entering into Surrogacy Agreement and Certificate of ILA must be attached to Agreement
- 5. Surrogacy Agreement must meet prescribed regulations



## Manitoba (Cont'd)

**Donor Parentage Not Presumed:** s. 20

**Time limit to bring Application:** 30 days from Birth

Waiting Period for Surrogate Consent: Yes - 2 days post-Birth

**DNA Test required?** No

- Declarations are available in traditional surrogacies
- Surrogate is list as "mother" on an initial Birth Certificate together with one IP
  - Does not need to be the Bio Dad
- Court application proceeds to remove the Surrogate
- Designated Judge Court Order issued within 2-3 days of bringing application
- Court appearance is required
- Total process is 2 weeks from bringing application



### Ontario

• Children's Law Reform Act, s. 10

Court Order Required? No

Administration process available if criteria in legislation are met

**Genetic Link to one IP Required?** No

**Requirements (s. 10(2)):**1. Surrogacy agreement must entered into prior to conception

2. Each party received ILA

3. No more than 4 IPs

4. Conception through ART (no sexual intercourse)

**Donor Parentage Not Presumed:** s. 5

**Time limit to bring Application:** 1 year from Birth

Waiting Period for Surrogate Consent: 7 days from Birth

**DNA Tests required?** No



## Ontario (Cont'd)

- Only need Court Order if:
  - More than 4 IPs
  - Consent must be obtained prior to 7 days after Birth
  - Any of the criteria in s. 10 not met (e.g. no ILA, Surrogacy Agreement post-conception)
  - Required by foreign jurisdiction
- Court retains inherent residual jurisdiction "any other declaration" per s. 7(b)
- No difference for traditional surrogacy

### Quebec

Civil Code Article. 541 "Any agreement whereby a woman undertakes to procreate or carry a child for another person is absolutely null"

#### **Current Process:**

- Surrogacies do occur in Quebec
- Surrogate does not need to go on initial Birth Certificate
- Cannot get both (male or heterosexual) IPs on Birth Certificate in absence of adoption (residency requirements)
- Same sex couples do not have to put the IP with the genetic link on the Birth Certificate
- 2 women on Birth Certificate do not have to adopt will both go on if living together

#### Bill 2: Introduced in late 2021 NOT YET LAW

- 1. Notarized surrogacy agreement prior to conception
- 2. Legally enshrines right of surrogate mother to change her mind without legal consequences
- 3. Child has right to know born via contribution of a 3<sup>rd</sup> party

<sup>\*</sup> Controversial and may still change

### New Brunswick

"No legislation anticipating Surrogacy but no problem" - Jocelyne Leger-Nowlan

#### **Practice:**

- Birth initially registered with Surrogate as "mother" and Intended Father as father
- Intended Father does not need to be the genetic Intended Father
- Birth Certificate naming Surrogate is never actually issued
- Court application to remove Surrogate and replace with both IPs
- No legislation on donors but courts have no concerns (Judges becoming more knowledgeable)
- DNA evidence might be requested but unlikely
- Not yet had one with no genetic link but does not anticipate a problem
- Typically 2-3 weeks from the time of Birth for a new Birth Certificate



### Nova Scotia

Birth Registration Regulations, Reg 390

Court Order Required? Yes

**Genetic Link to one IP Required?** Yes (if donated embryos must adopt)

**Requirements:** 1. Surrogacy arrangement initiated by IPs

2. Surrogacy arrangement planned pre-conception

3. Surrogate does not intend to be a parent

4. Intended Parents intend to be parents

5. Genetic link to one IP

6. Assisted reproduction (no sexual intercourse)

**Donor Parentage Not Presumed:** Only anticipates sperm donors (but practically not an issue)

Time limit to bring Application: None

Waiting Period for Surrogate Consent: No

**DNA Tests required?** Not in practice

## Nova Scotia (Cont'd)

#### **Practice:**

- Birth initially registered <u>& Birth Certificate issued</u> with Surrogate as mother and Intended Father as father
- Has been proceeding via desk application
- 2 weeks to get the initial Birth Certificate naming Surrogate and Intended Father from the Registrar
- Then 1-2 weeks to get the Order
- Then initial Birth Certificate is replaced with new Birth Certificate eliminating Surrogate

Requirement for genetic link: Discrimination?

## Prince Edward Island

• *Children's Law Act*, RSPEI 1988 c. C-6.1 (March, 2021)

Court Order Required? Yes

**Genetic Link to one IP Required?** No

**Requirements (s. 23)**1. Written pre-conception Surrogacy Agreement

2. Surrogate will be Birth Mother

3. Surrogate will relinquish child to IPs

4. IPs will be parents

5. Declaration in form required by Director

6. Must have ILA

**Donor Parentage Not Presumed:** s. 18(4)

Time limit to bring Application: None

Waiting Period for Surrogate Consent: No

**DNA Tests required?** No

## Prince Edward Island (Cont'd)

#### **Practice:**

- Have been able to obtain declarations in past with no genetic link genetic link not required by Statute
- Same Judge hears all applications
- 2015 problem Vital Statistics took the position that they would not change Birth Registration despite
  Court Order. Registrar made one appearance, Judge encouraged them to make the changes and warned of potential cost consequences
- No problems since

## Newfoundland

- Parentage declarations are available pursuant to ss. 6 and 7 of the *Children's Lαw Act* R.S.N.L. 1990 c.C-13
- There is a reference to Surrogacy in *Vital Statistics Act* S.N.L 2009 c. V-6.01 (refers to parents being IPs where Declaration has been made)

#### **Process:**

- 3 step process
  - 1. Apply before baby is born for an interim custody based on agreement and affidavits (unique)
  - 2. At Birth Registration shows surrogate as mother
  - 3. Post-birth obtain order to change Birth Registration
- Legislation is silent on requirement for genetic link to obtain Declaration
- First Judge to hear one as for DNA to eliminate surrogate may not be required
- Timing 3-4 weeks for the Order
- Orders proceed by teleconference not personal appearance
- Neither Vital Statistics Act nor Children's Law Act appear to contemplate more than 2 parents

## Nunavut

- Some express recognition of artificial insemination
- No express reference in the statute to surrogacies
- Children's Law Act S.N.W.T 1997 c. 14 provides for Parentage Declarations
- Recognize other Canadian declarations pursuant to s. 8(d)

### Northwest Territories

- Children's Law Act S.N.W.T 1997 c. 14 no express mention of surrogacy
- Parentage declarations appear to be available however clear statement that Child is presumed to be
  Child of Birth mother
- S. 5.1(3) sperm/egg donors are not by that reason alone parents
- While word surrogacy is not used, s. 8.1 of the Act talks about intent to relinquish the Child to "a person whose human reproductive material was used in the assisted reproduction" modelled on Alberta?
- Many cultural adoptions take place in NWT very streamlined and simple Declaration process may be so new and untested that adoption preferred

## Yukon

- *Vital Statistics Act* no anticipation of surrogacy
- Parentage declarations may be available under the *Child and Family Services Act*, RSY 2002
- Definition of parents is limited to "natural" parents with references to DNA testing if necessary



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